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Saint Louis, Missouri 6240 S. Lindbergh Blvd Ste 101 Saint Louis, MO 63123

【 (314) 845-7999 **■** (314) 845-7770 ⊕ www.fewcpas.com



Columbia, Illinois 205 S. Main Columbia, IL 62236

【 (618) 281-4999 **■** (618) 281-9533 ⊕ www.fewcpas.com

### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Council City of Breese, Illinois Breese, Illinois

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Breese, Illinois, as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Breese, Illinois's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Breese, Illinois, as of April 30, 2024, and the respective changes in modified cash basis financial position, and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Breese, Illinois and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in note 1, and for determining that the modified cash of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the City of Breese, Illinois' internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Breese, Illinois' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the budgetary comparison schedules and related notes, combining statements, and schedules of assessed valuation but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 11, 2024 on our consideration of the City of Breese, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Breese, Illinois' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Breese, Illinois' internal control over financial reporting and compliance.

7. E.W. CPAS

F.E.W. CPAs Columbia, Illinois September 11, 2024

# CITY OF BREESE, ILLINOIS STATEMENT OF NET POSITION - MODIFIED CASH BASIS APRIL 30, 2024

ASSETS	G	overnmental Activities	Ві	usiness-Type Activities		Total
Current assets	•	7 ictivities	-	7 ictivities		Total
Cash and cash equivalents	\$	4,063,078	\$	4,200,306	\$	8,263,384
Certificates of deposit	Ψ	61,681	Ψ	2,029,725	Ψ	2,091,406
Interfund receivable		31,900		-,0-2,,7-6		31,900
Inventory		106,774		451,487		558,261
Total current assets		4,263,433		6,681,518		10,944,951
N						
Noncurrent assets		12 592 574		15 562 565		20 147 120
Capital assets, net of depreciation		12,583,574		15,563,565		28,147,139
Total noncurrent assets	Ф.	12,583,574	Φ.	15,563,565	Φ.	28,147,139
Total assets	\$	16,847,007	\$	22,245,083	\$	39,092,090
LIABILITIES						
Current liabilities						
Interfund payable	\$	-	\$	31,900	\$	31,900
Gift cards payable		-		11,133		11,133
Current portion of long-term liabilities		133,297		274,860		408,157
Total current liabilities		133,297		317,893		451,190
Noncurrent liabilities						
Notes payable		699,373		1,396,935		2,096,308
Total noncurrent liabilities		699,373		1,396,935		2,096,308
Total liabilities	\$	832,670	\$	1,714,828	\$	2,547,498
NET POSITION						
Net investment in capital assets	\$	11,750,904	\$	13,891,770	\$	25,642,674
Restricted for:						
Motor fuel tax		796,373		-		796,373
Tax increment financing #2		108,585		-		108,585
Tax Increment Financing #4		6,573		-		6,573
Tax Increment Financing #5		15		-		15
Business District - New Highway 50		70,311		-		70,311
Business District - Downtown		96,700		-		96,700
Business District - Old Highway 50		402,506		-		402,506
Police drug prevention		33,682		-		33,682
Unrestricted		2,748,688		6,638,485		9,387,173
Total net position	\$	16,014,337	\$	20,530,255	\$	36,544,592

# CITY OF BREESE, ILLINOIS STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE FISCAL YEAR ENDED APRIL 30, 2024

Net (Expenses) Revenues and **Program Revenues** Changes in Net Position Fees, Fines and Capital **Primary Government** Operating Charges for Grants and Grants and Governmental **Business-Type** FUNCTIONS/PROGRAMS Expenses Services Contributions Contributions Activities Activities Total Primary government Governmental activities General government \$ 1,033,334 \$ 144,570 \$ 3,599 \$ \$ (885,165) \$ \$ (885,165)Public safety 1,013,439 18,227 (995,212)(995,212)1,124,385 Roads and streets (1,124,385)(1,124,385)Economic development 638,238 (638,238)(638,238)Health/EMS 1,091,073 726,135 (364,938)(364,938)598,877 Culture and recreation 68,463 (530,414)(530,414)30,161 (30,161)Interest on long-term debt (30,161)5,529,507 957,395 3.599 (4,568,513)Total governmental activities (4,568,513)Business-type activities 357,783 Electric 6,184,888 6,542,671 357,783 Water 1,570,527 1,876,457 305,930 305,930 Sewer 604,236 776,060 171,824 171,824 Municipal golf course 571,079 617,992 46,913 46,913 8,930,730 882,450 882,450 Total business-type activities 9,813,180 14,460,237 10,770,575 \$ 3,599 \$ (4,568,513)882,450 Total primary government (3,686,063)General revenues Taxes 1,855,675 1,855,675 Property tax 38,184 38,184 Replacement tax Intergovernmental tax 3,368,914 3,368,914 Gaming income 128,997 128,997 Interest income 116,938 86,984 203,922 Miscellaneous 210,006 224,685 14,679 125,004 Transfers between funds (125,004)5,843,718 (23,341)5,820,377 Total general revenue and transfers 1,275,205 859,109 2,134,314 Changes in net position 14,739,132 19,671,146 34,410,278 Net position - beginning

Net position - ending

16,014,337

\$

20,530,255

36,544,592

# CITY OF BREESE, ILLINOIS STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES MODIFIED CASH BASIS GOVERNMENTAL FUNDS APRIL 30, 2024

	Major Funds N					major Funds	
					Other		
				Ambulance	Go	vernmental	
		General		Service		Funds	Total
ASSETS							
Cash and cash equivalents	\$	2,600,727	\$	7,498	\$	1,454,853	\$ 4,063,078
Certificate of deposit		51,178		-		10,503	61,681
Interfund receivable		702,703		-		3,531	706,234
Inventory		47,099		_		59,675	106,774
Total assets	\$	3,401,707	\$	7,498	\$	1,528,562	\$ 4,937,767
LIABILITIES							
Interfund payable	\$	_	\$	549,571	\$	124,763	\$ 674,334
Total liabilities		-		549,571		124,763	 674,334
FUND BALANCES							
Nonspendable		47,099		_		59,675	106,774
Restricted for:		,				,	,
Motor fuel tax		_		-		736,698	736,698
Tax increment financing #2		_		-		108,585	108,585
Tax Increment Financing #5		_		-		15	15
Business District - New Highway 50		-		-		70,311	70,311
Business District - Downtown		-		-		96,700	96,700
Business District - Old Highway 50		-		-		402,506	402,506
Police drug prevention		-		-		33,682	33,682
Committed		120,291		-		-	120,291
Assigned		281,572		-		-	281,572
Unassigned		2,952,745		(542,073)		(110,946)	2,299,726
Total fund balances		3,401,707		(542,073)		1,403,799	 4,263,433
Total liabilities and fund balances	\$	3,401,707	\$	7,498	\$	1,528,562	\$ 4,937,767

# CITY OF BREESE, ILLINOIS RECONCILIATION OF THE STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES - MODIFIED CASH BASIS - GOVERNMENTAL FUNDS -TO THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS

APRIL 30, 2024

Total	fund	bal	lance -	- total	governmental	funds
-------	------	-----	---------	---------	--------------	-------

\$ 4,263,433

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of depreciation, used in governmental activities are not financial resources, and therefore are not reported in the governmental funds statement of assets, liabilities, and fund balances - modified cash basis.

12,583,574

Long-term notes payable are not due and payable in the current period and are not reported in the governmental funds statement of assets, liabilities, and fund balances - modified cash basis

(832,670)

Net position of governmental activities per the statement of net position - modified cash basis - government wide

\$16,014,337

# CITY OF BREESE, ILLINOIS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED APRIL 30, 2024

	Major Funds					major Funds		
						Other		
DELIEN I I I G		G 1		Ambulance	Go	vernmental		m . 1
REVENUES		General	Φ.	Service	Φ.	Funds	Ф.	Total 1.055.675
Property tax	\$	1,380,092	\$	-	\$	475,583	\$	1,855,675
Replacement tax		38,184		-		-		38,184
Intergovernmental tax		2,278,489		360,184		730,241		3,368,914
Franchise fees		56,445		-		-		56,445
Fines and forfeitures		16,319		-		1,908		18,227
Charges for services		108,124		726,135		-		834,259
Licenses and permits		48,464		-		-		48,464
Gaming income		128,997		-		-		128,997
Grants and donations		3,599		-		-		3,599
Interest income		82,470		64		34,404		116,938
Miscellaneous		190,233		19,773				210,006
Total revenues		4,331,416		1,106,156		1,242,136		6,679,708
EXPENDITURES								
Current								
General government		1,005,858		-		-		1,005,858
Public safety		956,707		-		782		957,489
Roads and streets		680,546		-		113,129		793,675
Economic development		-		_		638,238		638,238
Health/EMS		-		1,008,855		-		1,008,855
Culture and recreation		498,535		-		-		498,535
Capital outlay		316,239		239,919		79,405		635,563
Debt service		,		,		,		,
Principal		64,495		_		64,033		128,528
Interest		12,518		_		17,643		30,161
Total expenditures		3,534,898		1,248,774		913,230		5,696,902
Excess (deficiency) of revenue								
over expenditures		796,518		(142,618)		328,906		982,806
OTHER FINANCING SOURCES (USES)								
Transfers between funds		125 004						125 004
	-	125,004					-	125,004
Total other financing sources (uses)		125,004						125,004
Net changes in fund balances		921,522		(142,618)		328,906		1,107,810
Fund balances - beginning		2,480,185		(399,455)		1,074,893		3,155,623
Fund balances - ending	\$	3,401,707	\$	(542,073)	\$	1,403,799	\$	4,263,433

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE FISCAL YEAR ENDED APRIL 30, 2024

Net change in fund balances - total governmental funds

\$ 1,107,810

Amounts reported for governmental activities in the statement of activities - modified cash basis are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities - modified cash basis, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

38,867

The issuance of long-term debt provides current financial resources to the governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of the governmental funds. These amounts are the net effect of these differences in the treatment of long-term debt and related items:

Principal payments on long-term debt

128,528

Change in net position of governmental activities per the statement of activities - modified cash basis - government wide

\$ 1,275,205

# CITY OF BREESE, ILLINOIS STATEMENT OF NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUNDS APRIL 30, 2024

	Electric		W	ater System	Se	ewer System	Iunicipal olf Course	Total
ASSETS								
Current assets								
Cash and cash equivalents	\$	3,351,056	\$	705,310	\$	36,049	\$ 107,891	\$ 4,200,306
Certificates of deposit		1,789,864		-		239,861	-	2,029,725
Interfund receivable		950,700		-		-	-	950,700
Inventory		365,613		42,072		6,346	 37,456	451,487
Total current assets		6,457,233		747,382		282,256	145,347	7,632,218
Noncurrent assets								
Capital assets, net of depreciation		2,765,134		9,553,521		2,713,417	531,493	15,563,565
Total noncurrent assets		2,765,134		9,553,521		2,713,417	531,493	 15,563,565
Total assets	\$	9,222,367	\$	10,300,903	\$	2,995,673	\$ 676,840	\$ 23,195,783
LIABILITIES Current liabilities								
Interfund payable	\$	-	\$	557,350	\$	270,250	\$ 155,000	\$ 982,600
Gift cards payable		-		-		-	11,133	11,133
Current portion of notes payable		-		222,826		29,611	22,423	274,860
Total current liabilities				780,176		299,861	 188,556	 1,268,593
Noncurrent liabilities								
Notes payable				919,509		436,114	 41,312	 1,396,935
Total noncurrent liabilities				919,509		436,114	 41,312	 1,396,935
Total liabilities	\$		\$	1,699,685	\$	735,975	\$ 229,868	\$ 2,665,528
NET POSITION								
Net investment in capital assets	\$	2,765,134	\$	8,411,186	\$	2,247,692	\$ 467,758	\$ 13,891,770
Unrestricted		6,457,233		190,032		12,006	(20,786)	6,638,485
Total net position	\$	9,222,367	\$	8,601,218	\$	2,259,698	\$ 446,972	\$ 20,530,255

# CITY OF BREESE, ILLINOIS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUNDS

# FOR THE FISCAL YEAR ENDED APRIL 30, 2024

	El	ectric Light	W	Water System Sewer System			icipal Golf Course	Total
OPERATING REVENUES				-				
Charges for services	\$	6,248,835	\$	1,838,455	\$	767,026	\$ -	\$ 8,854,316
Fees and other sales		293,836		38,002		9,034	617,992	958,864
Total operating revenues		6,542,671		1,876,457		776,060	617,992	9,813,180
OPERATING EXPENSES								
Cost of sales and service		5,818,783		1,199,245		520,254	528,926	8,067,208
Depreciation		366,105		371,282		83,982	42,153	863,522
Total operating expenses		6,184,888		1,570,527		604,236	571,079	8,930,730
Operating income (loss)		357,783		305,930		171,824	46,913	882,450
NON-OPERATING REVENUES (EXPENSES)								
Miscellaneous		-		-		-	14,679	14,679
Interest income		83,991		2,356		351	286	86,984
Total non-operating revenues (expenses)		83,991		2,356		351	14,965	101,663
Changes in net position before transfers		441,774		308,286		172,175	61,878	984,113
Transfers between funds		(96,254)		(15,000)		(13,750)		(125,004)
Change in net position		345,520		293,286		158,425	61,878	859,109
Net position - beginning		8,876,847		8,307,932		2,101,273	385,094	19,671,146
Net position - ending	\$	9,222,367	\$	8,601,218	\$	2,259,698	\$ 446,972	\$ 20,530,255

# CITY OF BREESE, ILLINOIS STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED APRIL 30, 2024

	Ele	etric Light	W	ater System	Sex	wer System		Iunicipal olf Course		Total
CASH FLOWS FROM OPERATING ACTIVITIES		etric Eight		uter bystem	50	ver bystem		on course	-	Total
Cash received from customers	\$	6,542,671	\$	1,876,457	\$	776,060	\$	614,270	\$	9,809,458
Cash paid to suppliers		(5,056,726)		(787,034)		(251,435)	·	(322,108)		(6,417,303)
Cash paid to employees	`	(760,580)		(419,824)		(268,280)		(218,507)		(1,667,191)
Net cash provided (used) by operating activities		725,365		669,599		256,345		73,655		1,724,964
CASH FLOWS FROM NONCAPITAL										
FINANCING ACTIVITIES										
Transfers between funds		(96,254)		(15,000)		(13,750)		_		(125,004)
Miscellaneous revenue		_		_		-		14,679		14,679
Net cash provided (used) by noncapital financing activities		(96,254)		(15,000)		(13,750)		14,679		(110,325)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES										
Principal payments on borrowings		-		(437,434)		(29,097)		(21,520)		(488,051)
Purchases of capital assets		(316,317)		(132,835)		(279,273)		(65,314)		(793,739)
Net cash provided (used) by capital and				_						_
related financing activities		(316,317)		(570,269)		(308,370)		(86,834)		(1,281,790)
CASH FLOWS FROM INVESTING ACTIVITIES Interest income Certificates of deposit		83,991 (11,946)		2,356		351 (240)		286		86,984 (12,186)
Net cash provided (used) by investing activities		72,045		2,356		111		286		74,798
The classic provided (used) by investing derivities	-	72,013		2,330		111	-	200		7 1,770
Net increase (decrease) in cash and cash equivalents		384,839		86,686		(65,664)		1,786		407,647
Cash and cash equivalents - beginning of year		2,966,217		618,624		101,713		106,105		3,792,659
Cash and cash equivalents - end of year	\$	3,351,056	\$	705,310	\$	36,049	\$	107,891	\$	4,200,306
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:										
Operating income (loss) Adjustments to reconcile operating income (loss) to not each provided (used) by operating activities	\$	357,783	\$	305,930	\$	171,824	\$	46,913	\$	882,450
to net cash provided (used) by operating activities:  Depreciation expense  Change in assets and liabilities		366,105		371,282		83,982		42,153		863,522
Inventory		(21,423)		(7,613)		539		(11,689)		(40,186)
Interfund receivable		22,900		-		_		-		22,900
Credit card payable		_		-		-		(3,722)		(3,722)
Net cash provided (used) by operating activities	\$	725,365	\$	669,599	\$	256,345	\$	73,655	\$	1,724,964

# CITY OF BREESE, ILLINOIS STATEMENT OF FIDCUIARY NET POSITION MODIFIED CASH BASIS FIDUCIARY FUND APRIL 30, 2024

ASSETS	
Cash and cash equivalents	\$ 92,861
Certificate of deposit	26,810
Total assets	\$ 119,671
LIABILITIES AND NET POSITION	
LIABILITIES	
None	\$ -
Total liabilities	\$ -
NET POSITION	
Held in trust for pension benefits and other purposes	\$ 119,671
Total net position	\$ 119,671

# CITY OF BREESE, ILLINOIS STATEMENT OF CHANGES NET POSITION MODIFIED CASH BASIS FIDUCIARY FUND

# FOR THE FISCAL YEAR ENDED APRIL 30, 2024

ADDITIONS	
Participant contributions	\$ 39,668
Total additions	39,668
DEDUCTIONS	
Plan distributions	39,799
Total deductions	39,799
Change in net position	(131)
Net position - beginning of year	119,802
Net position - end of year	\$ 119,671

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Breese, Illinois (the City), was incorporated under the laws of the State of Illinois on January 19, 1905. The City is a Non-Home Rule Unit governed by an elected Mayor and City Council and provides the following services as authorized by its charter: public safety (police protection), roads and streets, sanitation, health and social services, culture and recreation, public improvements, planning and zoning, and general administrative services. The City provides utility services through its electric energy system, the treated water supply system, and wastewater treatment system. The City also owns and operates a municipal golf course.

These financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established by the modified cash basis of accounting and used by the City are discussed below:

# **Reporting Entity**

These financial statements present the City (the primary government). The City does not have any component units. As defined by GASB No. 14, component units are legally separate entities that are included in the reporting entity because of the significance of their operating or financial relationships with the City.

# Modified Cash Basis

In the government-wide statement of net position - modified cash basis and statement of activities - modified cash basis, both governmental and business-like activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide financial statements and proprietary fund statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

The modifications to the cash basis include certificates of deposit, inventory, notes receivable, capital assets, interfund balances, gift cards payable, notes payable, and bonds payable.

### **Basis of Presentation**

### Government-wide Financial Statements

The Statement of Net Position - Modified Cash Basis and Statement of Activities - Modified Cash Basis report information on all of the non-fiduciary activities of the City. The statements distinguish between governmental and business-type activities. As a general rule, the effect of interfund activity has been removed from these statements.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of fund financial statements is on major funds. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column.

A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- A. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or proprietary fund are at least ten percent of the corresponding total for all funds of that category or type; and
- B. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or proprietary fund are at least five percent of the corresponding total for all governmental and proprietary funds combined.
- C. Or, it is specifically designated by the City as a major fund.

Fund Accounting - Financial activities of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. The funds of the financial reporting entity are described below:

### Governmental Funds

### General Fund

The General Fund is the primary operating fund of the City and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expend funds for certain purposes.

### Proprietary Funds

Proprietary funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges, and the measurement of financial activity focuses on net income measurement similar to the private sector.

### Fiduciary Funds

Fiduciary funds, which are not included in government-wide statements, account for assets held by the City in a purely custodial capacity. These activities are financed by participant and employer contributions for health insurance.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### **Major**

Below are the descriptions of the major funds:

### Governmental Funds:

General - See above for a description

Ambulance Service - This fund is a special revenue fund that accounts for EMS/ambulance service for the City and other nearby communities.

### **Proprietary Funds:**

Electric - Accounts for the operation of the City's electric activities.

Water System - Accounts for the operation of the City's water system activities.

Sewer System - Accounts for the operation of the City's sewer treatment plant, sewage pumping stations, and collection systems.

Municipal Golf Course - Accounts for the operation of the City's nine-hole golf course, driving range, clubhouse, and pavilion for the use of the public.

### Governmental Fund Balances

Fund balance is the difference between assets and liabilities in a Governmental Fund. In accordance with Government Accounting Standards Board 54, Fund Balance Reporting, and Government Fund Type Definitions, the following types of fund balances are presented in the Governmental Funds Balance Sheet:

Nonspendable - the portion of a Governmental Fund's balance that is not available to be spent, either short-term or long-term, in either form or through legal restrictions. The following accounts fund balances are reported in the General and Motor Fuel Tax Funds. The nonspendable portion is inventory.

Restricted - the portion of a Governmental Fund's balance that is subject to external enforceable legal restrictions by creditors (such as through debt covenants), grantors, contributors or other governments; or are imposed by law. The following accounts fund balance is reported in the Motor Fuel Tax, Tax Increment Financing #2, Tax Increment Financing #5, Business District - New Highway 50, Business District - Downtown, Business District - Old Highway 50, and Police Drug Prevention Funds.

Committed - the portion of a Governmental Fund's balance sheet that represents amounts that can be used for specific purposes pursuant to constraints imposed by formal actions of the Board. The following accounts fund balances is reported in the General Fund.

Assigned - the portion of a Governmental Fund's balance sheet that represents amounts the City intends to be used for specific purposes but are neither restricted nor committed. The following accounts fund balances is reported in the General Fund.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

Unassigned - available expendable financial resources in a governmental fund that are not designated for a specific purpose. This is the residual classification of the General Fund. Other governmental funds might report a negative balance in this classification, as the result of overspending for specific purposes for which amounts had been restricted, committed, or assigned. The following accounts comprise the unassigned fund balance: General, Ambulance Service, Tax Increment Financing #3, and Tax Increment Financing #6 Funds.

The City uses restricted amounts first when both restricted and unassigned fund balances are available unless there are legal contracts that prohibit doing this.

### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied. In the government-wide Statement of net position - modified cash basis and the statement of activities - modified cash basis, governmental activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting.

Governmental activities and business-type activities in the government-wide financial statements and the governmental funds' financial statements are presented on the modified cash basis of accounting. This differs from the accounting principles generally accepted in the United States of America of recording revenues and expenditures of governmental funds when they become measurable and available and when the related liability is incurred.

### Cash, Cash Equivalents, and Investments

The City considers all demand and savings accounts and certificates of deposit with an original maturity of three months or less to be cash and cash equivalents.

Certificates of deposit held at local banks with an original maturity of more than three months are valued at cost and labeled as certificates of deposit in the financial statements.

### **Net Position**

Net position represents the difference between assets and liabilities. Net investment in capital assets represents the cost of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on the use of assets, either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. All other net position is reported as unrestricted.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Interfund Transfers**

Permanent reallocations of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the statement of activities - modified cash basis, all interfund transfers between individual governmental funds have been eliminated.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Common Bank Account

Separate bank accounts are not maintained for all City funds, instead, certain funds maintain their uninvested cash balances in a common check account with accounting records being maintained to show the portion of the common bank account balance attributable to each participating fund.

Occasionally, certain funds participating in the common bank account will incur overdrafts (deficits) in the account. The overdrafts result from expenditures, which have been approved by the City Council. As of April 30, 2024, there were no funds that had an overdraft balance.

### Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and payables." Long-term interfund loans (noncurrent portion) would be reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position - modified cash basis.

### Inventory

Inventory is stated at cost on a first-in, first-out basis under the purchase method of accounting. Under this method, inventory is expensed when purchased. Inventory in the governmental fund consists of expendable street department supplies held for consumption. Inventory held in the business-type fund consists of electric, waterworks, sewer, golf maintenance, and clubhouse supplies. Fiscal counts are taken at year-end and inventory is adjusted accordingly.

### **Program Revenues**

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally designated resources are reported as general revenues rather than as program revenues.

### Use of Estimates

The preparation of financial statements in conformity with the modified cash basis of accounting requires management to make assumptions that affect reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Operating and Non-Operating Revenues and Expenses - Proprietary Funds

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and/or services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### **Statement of Cash Flows**

For purposes of the proprietary fund's statement of cash flows, the City considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

### Capital Assets

The accounting treatment of property, plant and equipment depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities - modified cash basis, with accumulated depreciation reflected in the statement of net position - modified cash basis. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives and asset threshold by type of asset are as follows:

Class	Useful Lives	Asset Threshold
Building and improvements	20 - 40 years	\$10,000
Land improvements	20 - 50 years	\$5,000 - \$10,000
Infrastructure	20 - 50 years	\$5,000 - \$50,000
Equipment and furnishings	5 - 20 years	\$1,000 - \$5,000

### Government-wide Statement

In government-wide financial statements, capital assets are valued at historical cost, or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

### **Long-Term Liabilities**

The accounting treatment of long-term liabilities depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term liabilities to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. Consistent with the modified cash basis of accounting, long-term liabilities only consist of notes payable and bonds payable.

Long-term liabilities for governmental funds are not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting for proprietary funds is the same in the fund financial statements as it is in the government-wide statements.

### **NOTE 2 - NOTES RECEIVABLE**

Notes receivable of the governmental activities consist of loans made to local businesses to support economic development in the community. As of April 30, 2024, all loans owed to the City have been paid in full.

### **NOTE 3 - DEFICIT BALANCES**

The Ambulance Service, Tax Increment Financing #3, and Tax Increment Financing #6 Funds had deficit fund balances in the amounts of \$542,073, \$108,033, and \$2,913, respectively. These deficits will be offset by future revenues.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

In accordance with state law, all uninsured deposits of municipal funds in financial institutions must be secured with acceptable collateral valued at the lower of market or par. Acceptable collateral includes certain U.S. Government or Government Agency securities, certain State of Illinois or political subdivision debt obligations, or surety bonds.

The City requires that its invested funds meet the requirements of the Public Funds Investment Act (30 ILCS 235/2).

### **Deposits**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. The City's investment policy requires all investments to be made in accordance with applicable legal requirements with consideration of investment safety. Accordingly, the City maintains collateral agreements with its financial institutions. As of April 30, 2024, cash and certificates of deposit with the City's various municipal depositories were \$10,474,461 (including \$92,861 of fiduciary cash, and \$26,810 of fiduciary certificate of deposit), and the related bank balances totaled \$10,720,465. Of the bank balances, including demand deposits, \$833,418 was insured by the Federal Deposit Insurance Corporation (FDIC), \$4,282,830 was held in the Illinois Funds Money Market, and \$5,604,217 was secured by pledged collateral held by the banks as of April 30, 2024.

Some deposits made by the City consist of participants in the "Illinois Fund," a local government public treasurers' investment pool, and Goldman Sachs Treasury Shares (GTS). Both the Illinois Funds and GSTS are investments that are not subject to risk categorization. Investments in both are stated at fair value. The Illinois Fund is considered to be a 2a7-like-pool that operates in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. The pool is not registered with the SEC as an investment company.

**NOTE 5 - CAPITAL ASSETS** 

Capital asset activity for governmental activities for the year ended April 30, 2024, was as follows:

	Beginning			Ending		
	Balances	Increases	Decreases	Balances		
Governmental activities:						
Capital assets not being depreciated:						
Land	\$ 583,525	\$ -	\$ -	\$ 583,525		
Construction in progress	2,932,037	155,402	1,966,317	1,121,122		
Total capital assets not being depreciated	3,515,562	155,402	1,966,317	1,704,647		
Capital assets being depreciated:						
Building and improvements	2,105,524	45,651	-	2,151,175		
Land improvements	1,703,823	-	-	1,703,823		
Equipment and furnishings	2,825,001	383,384	66,639	3,141,746		
Infrastructure	7,702,588	1,991,815	-	9,694,403		
Total capital assets being depreciated	14,336,936	2,420,850	66,639	16,691,147		
Less accumulated depreciation for:						
Building and improvements	1,137,695	49,479	-	1,187,174		
Land improvements	945,634	69,234	-	1,014,868		
Equipment and furnishings	1,901,652	235,487	66,639	2,070,500		
Infrastructure	1,322,809	216,869		1,539,678		
Total accumulated depreciation	5,307,790	571,069	66,639	5,812,220		
Capital assets being depreciated, net	9,029,146	1,849,781		10,878,927		
Governmental activity capital assets, net	\$ 12,544,708	\$ 2,005,183	\$ 1,966,317	\$ 12,583,574		

Depreciation expense was charged to governmental activities as follows:

Governmental activities:	
General government	\$ 27,476
Public safety	55,950
Roads and streets	305,083
Culture and recreation	100,342
Health/EMS	82,218
Total Governmental activities	\$ 571,069

**NOTE 5 - CAPITAL ASSETS** (continued)

Capital asset activity for business-type activities for the year ended April 30, 2024, was as follows:

	Beginning			Ending
	Balances	Increases	Decreases	Balances
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 541,116	\$ -	\$ -	\$ 541,116
Construction in progress	173,355	349,422	-	522,777
Total capital assets not being depreciated	714,471	349,422		1,063,893
Capital assets being depreciated:				
Building and improvements	1,571,218	-	-	1,571,218
Land improvements	28,561,581	111,584	-	28,673,165
Equipment and furnishings	4,019,575	332,733	17,264	4,335,044
Infrastructure	29,827	-	-	29,827
Total capital assets being depreciated	34,182,201	444,317	17,264	34,609,254
Less accumulated depreciation for:				
Building and improvements	1,042,820	33,678	-	1,076,498
Land improvements	15,858,530	542,977	-	16,401,507
Equipment and furnishings	2,336,468	286,606	17,264	2,605,810
Infrastructure	25,506	261	-	25,767
Total accumulated depreciation	19,263,324	863,522	17,264	20,109,582
Capital assets being depreciated, net	14,918,877	(419,205)		14,499,672
Business-type activities capital assets, net	\$ 15,633,348	\$ (69,783)	\$ -	\$ 15,563,565

Depreciation expense was charged to business-type activities as follows:

Business-type activities	
Electric	\$ 366,105
Water	371,282
Sewer	83,982
Golf Course	 42,153
Total Business-type activities	\$ 863,522

### **NOTE 6 - RISK MANAGEMENT**

The City is exposed to the risk of loss from normal items typically applicable to all Municipalities. These include workers' injury, property damage, and others too numerous to mention. To reduce the City's risk of loss from damages and claims, the City is a participant in the Illinois Municipal League Risk Management Association. For an annual contribution, the League provides insurance coverage for property and liability claims. The League has more than 600 Illinois Municipalities in the pool. There is no indication from the League or the City that there are any claims either existing or implied that would result in an additional liability to the City as of April 30, 2024. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

### **NOTE 7 - PROPERTY TAXES**

The City's property tax is levied each year on all taxable real property located in the City. The property taxes attach as an enforceable lien on property as of January 1 and are payable in installments. The City received significant distributions of tax receipts during July and October of 2023. Property tax collections reflected in the City's financial statements for the fiscal year ended April 30, 2024 represent taxes received for the 2022 tax levy.

### **NOTE 8 - TRANSFERS**

Operating transfers during the year ended April 30, 2024, were as follows:

Fund	Transfer In		Transfer Out		Net Transfers	
General	\$	125,004	\$	-	\$	125,004
Tax Increment Financing #3		75,450		-		75,450
Business District - New Highway 50		-		75,450		(75,450)
Electric		-		96,254		(96,254)
Water System		-		15,000		(15,000)
Sewer System		-		13,750		(13,750)
Total	\$	200,454	\$	200,454	\$	-

Transfers are used to (a) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and to (b) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### NOTE 9 - INTERFUND RECEIVABLES/PAYABLES

The composition of interfund balances as of April 30, 2024, was as follows:

Receivable Fund	Payable Fund	Amount
General	Ambulance	\$ 173,016
General	Ambulance	253,455
General	Golf	155,000
General	Tax Increment Financing #3	121,232
Tax Increment Financing #2	Tax Increment Financing #6	2,997
Tax Increment Financing #2	Tax Increment Financing #4	534
Electric	Ambulance	123,100
Electric	Sewer System	270,250
Electric	Water System	 557,350
	Total	 1,656,934

The interfund balances relate to amounts loaned among the funds that are expected to be repaid within the next year. Any debt due to other funds is shown on the respective government funds or proprietary funds balance sheet. The net amount due between governmental funds and proprietary funds is \$31,900 as of April 30, 2024.

### **NOTE 10 - LONG-TERM LIABILITIES**

A summary of changes in long-term liabilities for the year ended April 30, 2024, are as follows:

								I	Amount
	F	Beginning					Ending	Dι	e Within
Governmental activities:		Balance	Inc	rease	<u> </u>	Decrease	 Balance	C	ne Year
Note payable - Soccer Park	\$	148,384	\$	-	\$	21,308	\$ 127,076	\$	22,319
Note payable - Street Department		225,370		-		43,187	182,183		44,586
Note payable - TIF 3		587,445		-		64,033	 523,412		66,392
Total governmental activities	\$	961,199	\$		\$	128,528	\$ 832,671	\$	133,297
Business-type activities:									
IL Environmental Protection Agency	\$	1,579,769	\$	-	\$	437,434	\$ 1,142,335	\$	222,826
Note payable - Golf Course		85,255		-		21,520	63,735		22,423
Note payable - Sewer Lift Station		494,822		-		29,097	 465,725		29,611
Total business-type activities	\$	2,159,846	\$	-	\$	488,051	\$ 1,671,795	\$	274,860

### **NOTE 10 - LONG-TERM LIABILITIES** (continued)

Governmental Activities:

### Notes Payable - Soccer Park

The City obtained a note of \$375,000 to finance the purchase of 17 acres of land (3 acres gifted) and the development of a park. The note was refinanced on June 5, 2019. The note requires monthly installments of \$2,305, maturing June 5, 2029, and an interest rate of 4.5% paid semi-annually.

Payments due on the note are as follows:

Year Ending							
April 30,	F	Principal	I	nterest	Total		
2025	\$	22,319	\$	5,336	\$	27,655	
2026		23,359		4,296		27,655	
2027		24,447		3,208		27,655	
2028		25,581		2,074		27,655	
2029		26,047		1,608		27,655	
2030		5,323		35		5,358	
Total	\$	127,076	\$	16,557	\$	143,633	

### Notes Payable - Street Department

The City obtained a note of \$270,886 to finance the purchase of equipment for the street department. The note requires monthly installments of \$4,113, maturing April 25, 2028, and an interest rate of 2.95% paid monthly.

Payments due on the note are as follows:

Year Ending					
April 30,	P	Principal		nterest	Total
2025	\$	44,586	\$	4,772	\$ 49,358
2026		45,920		3,439	49,359
2027		47,293		2,066	49,359
2028		44,384		652	45,036
Total	\$	182,183	\$	10,929	\$ 193,112

### Notes Payable - Tax Increment Financing #3

The City obtained a note of \$700,000 to finance the development of a local business within the redevelopment district. The note requires monthly installments of \$6,806, maturing June 28, 2031, and an interest rate of 3.10% paid monthly.

### **NOTE 10 - LONG-TERM LIABILITIES** (continued)

Payments due on the note are as follows:

### Year Ending

April 30,	Principal		Interest		 Total
2025	\$	66,392	\$	15,284	\$ 81,676
2026	68,480		13,196		81,676
2027		70,633		11,043	81,676
2028		72,854		8,822	81,676
2029		75,145		6,531	81,676
2030-2032		169,908		5,943	 175,851
Total	\$	523,412	\$	60,819	\$ 584,231

# Business-Type Activities:

### Note Payable - Illinois Environmental Protection Agency

In September 2004, the City entered into an agreement with the Illinois Environmental Protection Agency to assist with funding a new water treatment plant. The final loan amount as of February 2, 2007, was \$7,283,530. The note requires semi-annual principal payments of \$269,283 to \$237,106, a maturity date of November 1, 2026, and an interest rate of 2.5% paid semi-annually.

Payments due on the note are as follows:

Year		

April 30,	Principal	Interest	Total		
2025	\$ 222,826	\$ 14,280	\$ 237,106		
2026	454,044	20,168	474,212		
2027	465,465	8,747	474,212		
Total	\$ 1,142,335	\$ 43,195	\$ 1,185,530		

### Note Payable - Golf Course

On July 15, 2022, the City entered into an agreement to finance and purchase equipment for the golf course. The note requires monthly principal payments of \$2,040, maturing January 15, 2027, and an interest rate of 3.85% paid monthly.

### **NOTE 10 - LONG-TERM LIABILITIES** (continued)

Payments due on the note are as follows:

### Year Ending

April 30,	P	Principal		Interest		Total
2025	\$	22,423	\$	2,059	\$	24,482
2026		23,302		1,180		24,482
2027		18,010		288		18,298
Total	\$	63,735	\$	3,527	\$	67,262

### Notes Payable - Sewer Lift Station

In January 2019, the City obtained a note of \$628,472 to finance the purchase of a sewer lift station. The note requires semi-annual installments of \$18,839, maturing April 8, 2038, and an interest rate of 1.76% paid semi-annually.

Payments due on the note are as follows:

### Year Ending

April 30,	P	Principal	I	nterest	Total			
2025	\$	29,611	\$	8,067	\$	37,678		
2026		30,134		7,544		37,678		
2027		30,667		7,011		37,678		
2028		31,209		6,469		37,678		
2029		31,761		5,917		37,678		
2030-2034		167,428		20,962		188,390		
2035-2038		144,915		5,797		150,712		
Total	\$	465,725	\$	61,767	\$	527,492		

The City's legal debt margin is limited to 8.625% of the most recent assessed valuation as follows:

Total valuation of 2023 Levy year	\$ 110,885,036
Statutory Debt Limitation - 8.625% of Assessed Valuation	\$ 9,563,834
Less: Outstanding Debt None	 <u>-</u>
Legal Debt Margin	\$ 9,563,834

### **NOTE 11 - RETIREMENT FUND COMMITMENTS**

### Illinois Municipal Retirement Fund

Plan Description: Plan Description: The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and their beneficiaries. The City's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multiple-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Annual Comprehensive Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Funding Policy: As set by statute, the City's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rate for calendar year 2023 was 9.88%. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute. For plans year 2021, 2022 and 2023, the City contributed \$382,005, \$312,411, and \$342,089, respectively, as required.

### **Social Security**

Employees not qualifying for coverage under the Illinois Municipal Retirement Fund are considered "non-participating employees." These employees and those qualifying for coverage under the Illinois Municipal Retirement Fund are covered under Social Security. The City paid \$268,958, the total required contribution for the current year.

### Section 457 Retirement Plan

The City initiated a Section 457 Retirement Plan on February 20, 2007. This plan was started mainly to assist policemen who do not participate in the social security system. The City matches the policemen's contribution which is 6.2% of salary. The City contributions for the year ended April 30, 2024, were \$36,286. Lord Abbett Retirement Services administers the plan and accounts for the money by each participant. The value of these accounts is not included in these financial statements.

### **NOTE 12 - CONSTRUCTION IN PROGRESS**

### Downtown Revitalization

The downtown business area located within Business District 2 is undergoing ADA compliance enhancements for businesses within the downtown area, as well as enhancements to the City sewer mains and lighting structures. The City spent \$68,310 during the fiscal year ended April 30, 2024, bringing the total cost up to \$949,556. It is anticipated that this project will be completed during fiscal 2025.

### **NOTE 12 - CONSTRUCTION IN PROGRESS** (continued)

### Mine Street

During fiscal 2024, the city continued the project for Mine Street. The City spent \$49,885 during fiscal 2024, bringing the total cost of the project to \$134,359. The project is estimated to be completed during fiscal year 2025 or 2026.

### Sewer System- Engineering Study/Wastewater Treatment Plant Improvements.

In 2007, an engineering study was developed for improvements to the waste-water treatment plant. During fiscal 2024, the City spent \$274,017 on the project bringing the total cost of the project to \$400,501. The sewer system meets EPA requirements and capacity presently, however, it is through that improvements will need to begin near-term, as the sewer plant is near hydraulic capacity.

### South Water Tower

The City began a project in fiscal 2022 to replace its existing water tower. The old water tower was erected in 1936 and is currently too cost-ineffective to repair. Currently, the project design has been completed, the property has been purchased and the water line has been extended to the new site. The City is currently waiting for additional funding from the Illinois Environmental Protection Agency Public Water Supply Loan Program to continue with the project. During fiscal 2024, the City spent \$75,406 on the project bringing the total cost to \$122,276. There is currently no estimated completion date for the project.

### **NOTE 13 - SUBSEQUENT EVENTS**

Management has evaluated subsequent events through September 11, 2024, the date which the financial statements were available for issue, and noted no reportable events.



# CITY OF BREESE, ILLINOIS BUDGETARY COMPARISON SCHEDULE GENERAL FUND

# FOR THE FISCAL YEAR ENDED APRIL 30, 2024

				Variance With
	Budgete	d Amounts	Actual	Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues	911811111			(110810)
Property tax	\$ 1,672,406	\$ 1,672,406	\$ 1,380,092	\$ (292,314)
Replacement tax	60,000	60,000	38,184	(21,816)
Intergovernmental tax	2,765,000	2,765,000	2,278,489	(486,511)
Franchise fees	70,671	70,671	56,445	(14,226)
Fines and forfeitures	12,875	12,875	16,319	3,444
Charges for services	145,475	145,475	108,124	(37,351)
Licenses and permits	47,875	47,875	48,464	589
Gaming income	125,125	125,125	128,997	3,872
Grants and donations	2,500	2,500	3,599	1,099
Interest income	32,250	32,250	82,470	50,220
Miscellaneous	-	-	190,233	190,233
Total revenues	4,934,177	4,934,177	4,331,416	(602,761)
Expenditures				
Current				
General government	1,368,338	1,368,338	1,005,858	362,480
Public safety	1,302,700	1,302,700	956,707	345,993
Roads and streets	985,174	985,174	680,546	304,628
Culture and recreation	671,955	671,955	498,535	173,420
Capital outlay	718,750	718,750	316,239	402,511
Debt service				
Principal	80,621	80,621	64,495	16,126
Interest	15,646	15,646	12,518	3,128
Total expenditures	5,143,184	5,143,184	3,534,898	1,608,286
Excess (deficiency) of revenues				
over expenditures	(209,007)	(209,007)	796,518	1,005,525
Other financing sources (uses)				
Transfers between funds	156,255	156,255	125,004	(31,251)
Total other financing sources (uses)	156,255	156,255	125,004	(31,251)
Excess (deficiency) of revenues over				
expenditures and other uses	\$ (52,752)	\$ (52,752)	921,522	\$ 974,274
Fund balance - beginning			2,480,185	
Fund balance - ending			\$ 3,401,707	

# CITY OF BREESE, ILLINOIS BUDGETARY COMPARISON SCHEDULE AMBULANCE SERVICE FOR THE FISCAL YEAR ENDED APRIL 30, 2024

	Budgeted	Am			Actual	Fir	iance With nal Budget Positive
	Original		Final		Amounts	(1)	Negative)
Revenues							
Intergovernmental tax	\$ 448,223	\$	448,223	\$	360,184	\$	(88,039)
Charges for services	770,000		770,000		726,135		(43,865)
Grants and donations	625		625		-		(625)
Interest income	125		125		64		(61)
Miscellaneous	22,500		22,500		19,773		(2,727)
Total revenues	1,241,473		1,241,473		1,106,156		(135,317)
Expenditures							
Current							
Health/EMS	1,219,283		1,219,283		1,008,855		210,428
Capital outlay	200,000		200,000		239,919		(39,919)
Debt service							
Principal	22,500		22,500		-		22,500
Total expenditures	1,441,783		1,441,783		1,248,774		193,009
			_				
Excess (deficiency) of revenues							
over expenditures	(200,310)		(200,310)		(142,618)		57,692
Other financing sources (uses)							
Short term loan proceeds	200,310		200,310		_		(200,310)
Total other financing sources (uses)	200,310		200,310	-	_		(200,310)
8						-	( )
Excess (deficiency) of revenues over							
expenditures and other uses	\$ -	\$	-		(142,618)	\$	(142,618)
-							
Fund balance - beginning					(399,455)		
5 5							
Fund balance - ending				\$	(542,073)		

# CITY OF BREESE, ILLINOIS NOTES TO BUDGETARY COMPARISON SCHEDULES APRIL 30, 2024

### NOTE 1 - BUDGETS AND BUDGETARY ACCOUNTING

The budget for all governmental fund types and for the expendable trust fund is prepared on the modified cash basis of accounting.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to May 1, the City Clerk submits to the City Council a proposed operating budget for the fiscal year. The operating budget includes proposed expenditures disbursed and the means of financing them.
- 2. Prior to enactment, a public hearing is held on the proposed budget to obtain citizen comments.
- 3. Subsequent to the public hearing and prior to May 1, the budget is enacted by passage in a City Council meeting.
- 4. Amendments may be made by the Council during the year by the same procedures required for its original adoption.
- 5. Formal budgetary integration is employed as a management control device during the year for the General Fund, Special Revenue Funds, Fiduciary Funds, and Proprietary Funds.
- 6. Appropriations lapse at the end of each fiscal year.

# COMBINING STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES

# MODIFIED CASH BASIS

# NONMAJOR SPECIAL REVENUE FUNDS APRIL 30, 2024

	M	lotor Fuel Tax	Increment ancing #2	x Increment nancing #3	Increment ancing #4	crement	Increment ancing #6	Dis	usiness trict - New ghway 50	I	usiness District owntown	Dis	Business strict - Old ghway 50	ice Drug		Total
ASSETS																
Cash and cash equivalents	\$	736,698	\$ 105,054	\$ 13,199	\$ 7,107	\$ 15	\$ 84	\$	70,311	\$	96,700	\$	402,506	\$ 23,179	\$	1,454,853
Certificates of deposit		-	-	-	-	-	-		-		-		-	10,503		10,503
Interfund receivable		-	3,531	-	-	-	-		-		-		-	-		3,531
Inventory		59,675	-	-	 -	 _	 -		-		-		-	 -		59,675
Total assets	\$	796,373	\$ 108,585	\$ 13,199	\$ 7,107	\$ 15	\$ 84	\$	70,311	\$	96,700	\$	402,506	\$ 33,682	\$	1,528,562
LIABILITIES AND FUND BALANCES  LIABILITIES  Interfund payable	\$	<u>-</u>	\$ <u>-</u>	\$ 121,232	\$ 534	\$ <u>-</u>	\$ 2,997	\$	<u>-</u>	\$		\$	<u>-</u>	\$ 	\$	124,763
Total liabilities			 	 121,232	 534		2,997									124,763
FUND BALANCES  Nonspendable  Restricted		59,675 736,698	- 108,585	-	- 6,573	- 15	-		- 70,311		- 96,700		- 402,506	33,682		59,675 1,455,070
			100,303	(100 022)			(2.012)						402,300			
Unassigned Total fund balances (deficit)		796,373	108,585	(108,033) (108,033)	 6,573	 15	 (2,913) (2,913)		70,311		96,700		402,506	33,682	_	(110,946) 1,403,799
Total liabilities and fund balances	\$	796,373	\$ 108,585	\$ 13,199	\$ 7,107	\$ 15	\$ 84	\$	70,311	\$	96,700	\$	402,506	\$ 33,682	\$	1,528,562

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND

# CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

# NONMAJOR SPECIAL REVENUE FUNDS

FOR THE FISCAL YEAR ENDED APRIL 30, 2024

	Motor Fuel Tax	Tax Increment Financing #2	Tax Increment Financing #3	Tax Increment Financing #4	Tax Increment Financing #5	Tax Increment Financing #6	Business District - New Highway 50	Business District Downtown	Business District - Old Highway 50	Police Drug Prevention	Total
REVENUES											
Property taxes	\$ -	\$ 240,521	\$ 39,741	\$ 142,132	\$ 53,143	\$ 46	\$ -	\$ -	\$ -	\$ -	\$ 475,583
Intergovernmental tax	203,629	-	-	-	-	-	86,864	113,985	325,763	-	730,241
Fines and forfeitures	-	-	-	-	-	-	-	-	-	1,908	1,908
Interest income	33,946	95				-	49	49	144	121	34,404
Total revenues	237,575	240,616	39,741	142,132	53,143	46	86,913	114,034	325,907	2,029	1,242,136
EXPENDITURES											
Current											
Public safety	-	-	-	-	-	-	-	-	-	782	782
Roads and streets	113,129	-	-	-	-	-	-	-	-	-	113,129
Economic development	-	220,367	44,813	135,025	53,143	-	15,713	126,973	42,204	-	638,238
Capital outlay	1,023	-	-	-	-	-	-	-	78,382	-	79,405
Debt service:											
Principal	-	-	64,033	-	-	-	-	-	-	-	64,033
Interest			17,643								17,643
Total expenditures	114,152	220,367	126,489	135,025	53,143	-	15,713	126,973	120,586	782	913,230
Excess (deficiency) of revenues over expenditures	123,423	20,249	(86,748)	7,107	-	46	71,200	(12,939)	205,321	1,247	328,906
Other financing sources (uses)											
Transfers between funds	_		75,450		_		(75,450)	_			
Total other financing sources (uses)		-	75,450		-	-	(75,450)	-	-		
Excess (deficiency) of revenues over expenditures, and other uses	123,423	20,249	(11,298)	7,107	-	46	(4,250)	(12,939)	205,321	1,247	328,906
Fund balances - beginning	672,950	88,336	(96,735)	(534)	15	(2,959)	74,561	109,639	197,185	32,435	1,074,893
Fund balances - ending	\$ 796,373	\$ 108,585	\$ (108,033)	\$ 6,573	\$ 15	\$ (2,913)	\$ 70,311	\$ 96,700	\$ 402,506	\$ 33,682	\$ 1,403,799

# SCHEDULE OF ASSESSED VALUATIONS - TAX RATES, TAXES EXTENDED, AND COLLECTED FOR 2021, 2022, AND 2023 GOVERNMENTAL FUNDS

# FOR THE FISCAL YEAR ENDED APRIL 30, 2024

		2021		2022	2023			
ASSESSED VALUATION		_		_				
	\$	81,620,637	\$ 1	11,136,876	\$ 1	23,872,880		
RATES PER \$100 ASSESSED VALUATION:								
General corporate		0.25491		0.24789		0.22863		
Police		0.07647		0.07437		0.06859		
Park		0.25491		0.02479		0.22863		
Insurance		0.10120		0.08994		0.09115		
Retirement		0.17153		0.15021		0.13153		
FICA		0.08331		0.07430		0.07596		
Audit service		0.01715		0.02429		0.02399		
Street lighting		0.05098		0.04958		0.04573		
Total tax rates		1.01046		0.73537		0.89421		
THE PAGE OF THE PA								
EXTENSIONS:	¢	204.052	Φ	275 (04	¢	205.042		
General corporate	\$	204,052	\$	275,604	\$	285,943		
Police		61,215		82,684		85,784		
Park		204,052		275,604		285,943		
Insurance		82,600		99,995		113,999		
Retirement		139,996		167,003		164,502		
FICA		67,998		82,607		95,002		
Audit service		13,998		26,994		30,004		
Street lighting	ф.	40,810		55,123		57,194		
Total extensions	\$	814,721	\$	1,065,614	\$	1,118,371		
COLLECTIONS:								
General corporate	\$	203,068	\$	272,943				
Police		60,920		81,886				
Park		203,068		272,943				
Insurance		82,202		99,030				
Retirement		139,321		165,391				
FICA		67,670		81,809				
Audit service		13,930		26,734				
Street lighting		40,614		54,591				
Total collections		810,793		1,055,327				
% COLLECTED ON THOSE EXTENDED:		99.52%		99.03%				

# SCHEDULE OF ASSESSED VALUATION - TAX RATES, TAXES EXTENDED, AND COLLECTED FOR 2021, 2022, AND 2023 TAX INCREMENT FINANCING DISTRICT'S #1 AND #2 FOR THE FISCAL YEAR ENDED APRIL 30, 2024

	TAX INC	CREMENT FINANC	CING #1
		TAX YEAR	
	2021	2022	2023
ASSESSED VALUATION	\$ 23,087,332	\$ -	\$ -
RATES PER \$100 ASSESSED VALUATION:			
TIF District	0.07661		
EXTENSIONS:	0.07661		
TIF District	1,768,769	<u>-</u>	<u>-</u>
COLLECTIONS	\$ 1,768,769	\$ -	\$ -
COLLECTIONS	\$ 1,762,678	\$ -	
% COLLECTED ON THOSE EXTENDED:	99.66%	0.00%	
	TAX INC	CREMENT FINAN	CING #2
		TAX YEAR	
	2021	2022	2023
ASSESSED VALUATION	\$ 3,041,743	\$ 3,283,913	\$ 3,940,143
RATES PER \$100 ASSESSED VALUATION:			
TIF District	0.07661	0.07324	0.07118
EXTENSIONS:	0.07661	0.07324	0.07118
TIF District	233,034	240,520	280,449
	\$ 233,034	\$ 240,520	\$ 280,449
COLLECTIONS	\$ 233,034	\$ 240,520	
% COLLECTED ON THOSE EXTENDED:	100.00%	100.00%	

# SCHEDULE OF ASSESSED VALUATION - TAX RATES TAXES EXTENDED AND COLLECTED FOR 2021, 2022, AND 2023 TAX INCREMENT FINANCING DISTRICT'S #3 AND #4 FOR THE FISCAL YEAR ENDED APRIL 30, 2024

	TAX INCREMENT FINANCING #3									
		TAX YEAR								
	2021	2022	2023							
ASSESSED VALUATION	\$ 472,630	\$ 542,590	\$ 1,633,540							
RATES PER \$100 ASSESSED VALUATION:										
TIF District	0.07661 0.07661	0.07324	<u>0.07118</u> 0.07118							
COLLECTIONS:	0.07001	0.07324	0.07118							
TIF District	\$ 36,209	\$ 39,740 \$ 39,740	116,271 \$ 116,271							
TAXES COLLECTED	\$ 36,204	\$ 39,740	Ψ 110,271							
% COLLECTED ON THOSE EXTENDED:	99.99%	100.00%								
	TAX INCREMENT FINANCING #4 TAX YEAR									
	2021	2022	2023							
ASSESSED VALUATION	\$ 1,841,140	\$ 1,940,570	\$ 2,193,710							
RATES PER \$100 ASSESSED VALUATION:										
TIF District	0.07661	0.07324	0.07118							
EXTENSIONS:	0.07001	0.07324	0.07110							
TIF District	\$ 141,054 \$ 141,054	142,131 \$ 142,131	156,143 \$ 156,143							
COLLECTIONS:	\$ 141,054	\$ 142,131								
% COLLECTED ON THOSE EXTENDED:	100.00%	100.00%								

# SCHEDULE OF ASSESSED VALUATION - TAX RATES TAXES EXTENDED AND COLLECTED FOR 2021, 2022, AND 2023 TAX INCREMENT FINANCING DISTRICT'S #5 AND #6 FOR THE FISCAL YEAR ENDED APRIL 30, 2024

		TAX INC	CREM	ENT FINAN	CING	#5
			TA	X YEAR		
		2021		2022		2023
ASSESSED VALUATION	\$	290,703	\$	725,583	\$	651,073
RATES PER \$100 ASSESSED VALUATION:						
TIF District		0.07661		0.07324		0.07118
COLLECTIONS:		0.07001		0.07324		0.07118
TIF District	-\$	22,271 22,271	\$	53,143 53,143	\$	46,342 46,342
TAXES COLLECTED	\$	16,417	\$	53,143	<u>Ψ</u>	10,5 12
% COLLECTED ON THOSE EXTENDED:		73.71%		100.00%		
		TAX INC	CREM	ENT FINAN	CING	#6
			TA	X YEAR		
		2021		2022		2023
ASSESSED VALUATION	\$	500	\$	620	\$	131,630
RATES PER \$100 ASSESSED VALUATION:						
TIF District		0.07600		0.07258 0.07258		0.04839
COLLECTIONS:		0.07000		0.07236		0.04037
TIF District	\$	38	\$	45	\$	6,369 6,369
	Ψ	30	Ψ	15	Ψ	0,507
TAXES COLLECTED	\$	38	\$	45		
% COLLECTED ON THOSE EXTENDED:		100.00%		100.00%		

Saint Louis, Missouri 6240 S. Lindbergh Blvd Ste 101 Saint Louis, MO 63123

【 (314) 845-7999 **曇** (314) 845-7770 ⊕ www.fewcpas.com



Columbia, Illinois 205 S. Main Columbia, IL 62236

【 (618) 281-4999 ■ (618) 281-9533 ⊕ www.fewcpas.com

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council City of Breese, Illinois Breese, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Breese, Illinois, as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise City of Breese, Illinois' basic financial statements, and have issued our report thereon dated September 11, 2024.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Breese, Illinois' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Breese, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of City of Breese, Illinois' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Breese, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

7. E.W. CPAS

F.E.W. CPAs Columbia, Illinois September 11, 2024

### CITY OF BREESE, ILLINOIS SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED APRIL 30, 2024

### Section I - Summary of Auditors' Results

**Financial Statements** 

# Type of auditors' report issued: Unmodified Internal control over financial reporting: Material weaknesses identified \_\_\_\_\_Yes <u>X</u>No \_\_X\_\_No Significant deficiencies identified that are Yes not considered to be material weaknesses \_\_\_\_Yes <u>X</u>No Noncompliance material to financial statements noted? Federal Awards - N/A Internal control over major programs: Material weaknesses identified? \_\_\_\_\_Yes \_\_\_\_No Reportable conditions identified that are not considered to be material weaknesses Yes No Type of auditors' report issued on compliance for major programs: Any audit findings disclosed that are required to be \_\_\_\_\_Yes \_\_\_\_\_No reported in accordance with the Uniform Guidance **Identification of major programs:** CFDA Numbers Name of Federal Program or Cluster None Dollar threshold used to distinguish between Type A and Type B programs: \$ 750,000 \_\_\_\_\_Yes \_\_\_\_\_No Auditee qualified as low-risk auditee?

# CITY OF BREESE, ILLINOIS SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED APRIL 30, 2024

# **Section II - Financial Statement Findings**

There are no reportable conditions to disclose.

### **Section III - Federal Award Findings**

There are no federal award findings to disclose.

### CITY OF BREESE, ILLINOIS SCHEDULE OF RESOLUTION OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED APRIL 30, 2024

There were no prior year audit findings.